TRAER CREEK METROPOLITAN DISTRICT Eagle County, Colorado

FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION

YEAR ENDED DECEMBER 31, 2023

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3615 Delgany Street Suite 500 Denver, CO 80216

Board of Directors Traer Creek Metropolitan District Eagle County, Colorado

## Independent Auditor's Report

## Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of Traer Creek Metropolitan District (the "District"), as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the District's basic financial statements, as listed in the table of contents.

In our opinion, the accompanying financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of Traer Creek Metropolitan District as of December 31, 2023, and the respective changes in financial position and the respective budgetary comparison for the general fund for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the District and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with accounting principles generally accepted in the United States of America (GAAP), and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with GAAS, we:

Exercise professional judgment and maintain professional skepticism throughout the audit.

Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.

Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the District's internal control. Accordingly, no such opinion is expressed.

Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.

Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the District's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control—related matters that we identified during the audit.

### Other Matters

#### **Required Supplementary Information**

Management has omitted the management's discussion and analysis that accounting principles generally accepted in the United States of America require to be presented to supplement the basic financial statements. Such missing information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. Our opinions on the basic financial statements are not affected by this missing information.

#### Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the District's financial statements as a whole. The supplementary information as listed in the table of contents is presented for the purposes of legal compliance and additional analysis and is not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, such information is fairly stated in all material respects in relation to the financial statements as a whole.

Wippei LLP

Wipfli LLP Denver, Colorado

July 29, 2024

# **BASIC FINANCIAL STATEMENTS**

## TRAER CREEK METROPOLITAN DISTRICT STATEMENT OF NET POSITION DECEMBER 31, 2023

ASSETS	
Cash and Investments	\$ 696,915
Cash and Investments - Restricted	2,964,282
Accounts Receivable	873,060
PIF Receivable	831,277
Capital Assets, Net:	
Construction in Progress	1,675,474
Lot 2 Garage	3,525,979
Parks and Recreation	1,431,532
Total Assets	11,998,519
LIABILITIES	
Accounts Payable	96,292
Due to the Village Metropolitan District	3,359,282
Note Payable - Developer	5,277
Due to Wildlife Trust Fund	4,010
Noncurrent Liabilities:	
Due in More Than One Year	23,168,007
Total Liabilities	26,632,868
NET POSITION	
Net Investment in Capital Assets	(16,535,022)
Restricted for:	
Debt Service	2,619,940
Capital Projects	329,442
Emergency Reserves	14,900
Unrestricted	(1,063,609)
Total Net Position	\$ (14,634,349)

TRAER CREEK METROPOLITAN DISTRICT STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2023
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 r Kevenues Net Position erating Capital Governmental ibutions Contributions Activities	φ   γ	- 863,337 (5,054,395) - 7,343,355 6,960,068		863,337 7,343,355 8,206,692	863,337 7,343,355 8,206,692	863,337 7,343,355 8,206,692
Program Kevenues Operating Grants and Contributions	φ		θ	ы	θ	θ
Charges for Services	Υ	1 1	' ' ' 	enues	"	
Expenses	\$ 874,901	5,917,732 383,287	5,917,732 383,287 \$7,175,920	Alis Let R	5,917,732 383,287 <b>\$</b> 7,175,920 <b>\$</b> <b>GENERAL REVENUES</b> Retail Sales Fees Net Investment Income Miscellaneous Income Miscellaneous Income Total General Revenues <b>CHANGE IN NET POSITION</b>	5,917,732383,287383,287\$ 7,175,920\$ 7,175,920\$ 7,175,920\$ 8 <b>GENERAL REVENUES</b> Retail Sales FeesRetail Sales FeesNet Investment IncomeMiscellaneous IncomeMiscellaneous IncomeMiscellaneous IncomeTotal General RevenuesTotal General RevenuesCHANGE IN NET POSITIONNet Position - Beginning of Year
	FUNCTIONS/PROGRAMS Primary Government: Government Activities: General Government	Interest and Related Costs on Long-Term Debt Public Works	Interest and Related Costs on Long-Term Debt Public Works Total Governmental Activities	Interest and Related Costs on Long-Term Debt Public Works Total Governmental Activities	Interest and Related Costs on Long-Term Debt Public Works Total Governmental Activities	Interest and Related Costs on Long-Term Debt Public Works Total Governmental Activities

### TRAER CREEK METROPOLITAN DISTRICT BALANCE SHEET GOVERNMENTAL FUNDS DECEMBER 31, 2023

ASSETS		General		Special Revenue		Debt Service		Capital Projects	Go	Total overnmental Funds
Cash and Investments Cash and Investments - Restricted PIF Receivable	\$	470,663 14,900 -	\$	226,252 - -	\$	- 2,619,940 831,277	\$	- 329,442 -	\$	696,915 2,964,282 831,277
Accounts Receivable		4,628		-		863,487		4,945		873,060
Total Assets	\$	490,191	\$	226,252	\$	4,314,704	\$	334,387	\$	5,365,534
LIABILITIES AND FUND BALANCES										
LIABILITIES										
Accounts Payable	\$	37,485	\$	3,740	\$	-	\$	55,067	\$	96,292
Due to the Village Metropolitan District	•	-	•	-		3,359,282	•	-		3,359,282
Note Payable - Developer		-		5,277		-		-		5,277
Due to Wildlife Trust Fund		-		4,010		-		-		4,010
Total Liabilities		37,485		13,027		3,359,282		55,067	-	3,464,861
FUND BALANCES										
Restricted For:										
Emergency Reserves		14,900		-		-		-		14,900
Debt Service		-		-		2,619,940		-		2,619,940
Capital Projects		-		-		-		329,442		329,442
Assigned For:										
Capital Projects		-		-		-		279,320		279,320
Special Revenue Fund		-		213,225		-		-		213,225
Subsequent Year's Expenditures		154,000		-		-		-		154,000
Unassigned, Reported in:		,								,
General Fund		283,806		-		(1,664,518)		(329,442)		(1,710,154)
Total Fund Balances		452,706		213,225	_	955,422		279,320		1,900,673
Total Liabilities and										
Fund Balances	\$	490,191	\$	226,252	\$	4,314,704	\$	334,387		
Amounts reported for governmental activities in t net position are different because:	the sta									
Capital assets used in governmental activities resources and, therefore, are not reported in the terms of the second seco										6,632,985
Long-term liabilities, including bonds payable, payable in the current period and, therefore, a in the funds.										
Payable to Town										(3,522,309)
Developer Advance Payable										(8,570,984)
Accrued Interest Payable - Developer Advan	nce									(10,577,200)
Accrued Interest Payable - Payable to Towr										(497,514)
, toridou interest i ayable - i ayable to rowi										(דוס, יסד)

Net Position of Governmental Activities

See accompanying Notes to Basic Financial Statements.

\$ (14,634,349)

## TRAER CREEK METROPOLITAN DISTRICT STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES GOVERNMENTAL FUNDS YEAR ENDED DECEMBER 31, 2023

	General		Special General Revenue		Debt Service		Capital Projects		G	Total overnmental Funds
REVENUES								,	-	
Retail Sales Fees	\$	450,000	\$	56,044	\$	5,098,357	\$	-	\$	5,604,401
Intergovernmental Revenue		-		· -		-		7,343,355		7,343,355
Incremental Sewer & Water										
Development Fees		-		-		863,337		-		863,337
Net Investment Income		43,863		11,962		95,127		63,980		214,932
Miscellaneous Income		1,181		-		-		-		1,181
Total Revenues		495,044		68,006		6,056,821		7,407,335		14,027,206
EXPENDITURES										
General and Administration:										
Accounting		40,889		12,670		-		-		53,559
Audit Fees		6,300		-		-		-		6,300
District Management		47,074		-		-		-		47,074
Dues and Membership		702		-		-		-		702
Insurance and Bonds		24,806		-		-		-		24,806
Legal		58,542		30,063		-		-		88,605
Election Costs		1,002		-		-		-		1,002
Miscellaneous		26		20		-		-		46
Intergovernmental Expense - The Village		50,690		-		-		-		50,690
Operations and Maintenance:										
Flag Pole Maintenance		39,349		-		-		-		39,349
Landscape Maintenance		19,535		-		-		-		19,535
Engineering		-		-		-		-		-
Parking Garage Maintenance		17,066		-		-		-		17,066
Snow Removal		1,348		-		-		-		1,348
Tract E Park		53,678		-		-		-		53,678
Common Area Maintenance		451,411		-		-		-		451,411
Utilities		19,730		-		-		-		19,730
Debt Service:										
Transfer to the Village Metropolitan		-		-		5,323,905		-		5,323,905
Streets		-		-		-		318,572		318,572
Engineering		-		-		-		58,535		58,535
Total Expenditures		832,148		42,753		5,323,905		377,107		6,575,913
EXCESS OF REVENUES OVER (UNDER)										
EXPENDITURES		(337,104)		25,253		732,916		7,030,228		7,451,293
OTHER FINANCING SOURCES (USES)										
Repay Developer Advance		-		-		-		(9,077,576)		(9,077,576)
Total Other Financing Sources (Uses)						-		(9,077,576)		(9,077,576)
NET CHANGE IN FUND BALANCES		(337,104)		25,253		732,916		(2,047,348)		(1,626,283)
Fund Balances - Beginning of Year		789,810		187,972		222,506		2,326,668		3,526,956
FUND BALANCES - END OF YEAR	\$	452,706	\$	213,225	\$	955,422	\$	279,320	\$	1,900,673

See accompanying Notes to Basic Financial Statements.

## TRAER CREEK METROPOLITAN DISTRICT RECONCILIATION OF THE STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES OF THE GOVERNMENTAL FUNDS TO THE STATEMENT OF ACTIVITIES YEAR ENDED DECEMBER 31, 2023

Net Change in Fund Balances - Total Governmental Funds	\$ (1,626,283)
Amounts reported for governmental activities in the statement of activities are different because:	
Governmental funds report capital outlays as expenditures. In the statement of activities capital outlay is not reported as an expenditure. However, the statement of activities will report as depreciation expense the allocation of the cost of any depreciable asset over the estimated useful life of the asset.	
Capital Outlay Depreciation Expense	377,107 (383,287)
Depresiation Expense	(303,207)
The issuance of long-term debt (e.g., bonds, Developer advances) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. This amount is the net effect of these differences in the treatment of long- term debt and related items.	
Repayment of Developer Advances	3,476,752
Accrued Interest on Developer Advances - Change in Liability	5,059,831
Interest on Payable to Town	 (52,834)
Changes in Net Position of Governmental Activities	\$ 6,851,286

## TRAER CREEK METROPOLITAN DISTRICT GENERAL FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

	Budget /	Amou		Actual	Fina P	ance with al Budget ositive
	 Original		Final	 Amount	(N	egative)
REVENUES						
Retail Sales Fees	\$ 450,000	\$	450,000	\$ 450,000	\$	-
Net Investment Income	10,000		43,865	43,863		(2)
OtherIncome	 -		1,200	 1,181		(19)
Total Revenues	460,000		495,065	495,044		(21)
EXPENDITURES						
General and Administration:						
Accounting	60,000		40,889	40,889		-
Audit Fees	6,000		6,300	6,300		-
District Management	40,000		47,073	47,074		(1)
Dues and Membership	1,000		702	702		-
Insurance and Bonds	40,000		24,806	24,806		-
Legal	50,000		58,542	58,542		-
Election Costs	4,000		1,002	1,002		-
Miscellaneous	2,400		18,290	26		18,264
Intergovernmental Expense - The Village	74,500		50,690	50,690		-
Operations and Maintenance:						
Flag Pole Maintenance	30,000		39,349	39,349		-
Landscape Maintenance	5,000		19,535	19,535		-
Engineering	5,000		-	-		-
Parking Garage Maintenance	50,000		17,066	17,066		-
Snow Removal	20,000		1,348	1,348		-
Tract E Park	46,100		53,678	53,678		-
Common Area Maintenance	145,000		452,000	451,411		589
Utilities	 20,000		19,730	19,730		
Total Expenditures	 599,000		851,000	 832,148		18,852
NET CHANGE IN FUND BALANCE	(139,000)		(355,935)	(337,104)		18,831
Fund Balances - Beginning of Year	 765,562		789,810	 789,810		
FUND BALANCES - END OF YEAR	\$ 626,562	\$	433,875	\$ 452,706	\$	18,831

See accompanying Notes to Basic Financial Statements.

## TRAER CREEK METROPOLITAN DISTRICT SPECIAL REVENUE FUND STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

								ance with al Budget	
		Budget /	Amour	its		Actual		ositive	
	(	Driginal		Final	A	mounts	(Negative)		
REVENUES									
Retail Sales Fees	\$	52,500	\$	52,500	\$	56,044	\$	3,544	
Net Investment Income		1,200		9,000		11,962		2,962	
Total Revenues		53,700		61,500		68,006		6,506	
EXPENDITURES									
General and Administration:									
Accounting		10,000		20,000		12,670		7,330	
Legal		6,500		30,000		30,063		(63)	
District Management		1,000		-		-		-	
Miscellaneous		-		-		20		(20)	
Contingency		4,000		-				_	
Total Expenditures		21,500		50,000		42,753		7,247	
NET CHANGE IN FUND BALANCE		32,200		11,500		25,253		13,753	
Fund Balances - Beginning of Year		214,731		187,972		187,972		-	
FUND BALANCES - END OF YEAR	\$	246,931	\$	199,472	\$	213,225	\$	13,753	

## NOTE 1 DEFINITION OF REPORTING ENTITY

Traer Creek Metropolitan District (District), a quasi-municipal corporation, was organized on February 3, 1999, concurrently with The Village Metropolitan District (The Village) and is governed pursuant to provisions of the Colorado Special District Act (Title 32, Article 1, Colorado Revised Statutes). The District's service area is located entirely in the Town of Avon (Avon or Town) in Eagle County, Colorado. The District's Service Plan was approved by the Town. The District was established to provide financing for the construction of streets, traffic and safety protection, water facilities, sanitary sewer, storm drainage, parks and recreation, television relay and translation, public transportation, fire protection and emergency medical services and mosquito control. Pursuant to its Service Plan, the District, for the development of the service area which encompasses the area of both the District and The Village and is generally known as The Village at Avon (the Project).

The District follows the Governmental Accounting Standards Board (GASB) accounting pronouncements which provide guidance for determining which governmental activities, organizations and functions should be included within the financial reporting entity. GASB pronouncements set forth the financial accountability of a governmental organization's elected governing body as the basic criterion for including a possible component governmental organization in a primary government's legal entity. Financial accountability includes, but is not limited to, appointment of a voting majority of the organization's governing body, ability to impose its will on the organization, a potential for the organization to provide specific financial benefits or burdens and fiscal dependency.

The District has no employees, and all operations and administrative functions are contracted.

On May 8, 2002, The Village (at Avon) Commercial Public Improvement Company (Commercial PIC) and The Village (at Avon) Mixed-Use Public Improvement Company (Mixed-Use PIC) were formed. Both the Commercial PIC and the Mixed-Use PIC are Colorado nonprofit corporations that were formed for the purpose of adopting and imposing Declarations and Covenants on property within the Village (at Avon) and for the purpose of imposing and collecting certain fees. The Commercial PIC and the Mixed-Use PIC have entered into an agreement with the District whereby the PICs have agreed to remit to the District certain revenue received from fees imposed by the PICs in consideration of the District's financing, construction, and operation of public improvements which benefit the members of the PICs, the Town of Avon, and the general public.

The District is not financially accountable for any other organization, including The Village, nor is the District a component unit of any other primary governmental entity, including Avon.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The more significant accounting policies of the District are described as follows:

## **Government-Wide and Fund Financial Statements**

The government-wide financial statements include the statement of net position and the statement of activities. These financial statements include all of the activities of the District. The effect of interfund activity has been removed from these statements. Governmental activities are normally supported by taxes and intergovernmental revenues.

The statement of net position reports all financial and capital resources of the District. The difference between the sum of assets and deferred outflows and the sum of liabilities and deferred inflows is reported as net position.

The statement of activities demonstrates the degree to which the direct and indirect expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for the governmental funds. Major individual governmental funds are reported as separate columns in the fund financial statements.

#### Measurement Focus, Basis of Accounting, and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. The major sources of revenue susceptible to accrual are retail sales fees and intergovernmental revenues. All other revenue items are considered to be measurable and available only when cash is received by the District. The District determined that Developer advances are not considered as revenue susceptible to accrual. Expenditures, other than interest on long-term obligations are recorded when the liability is incurred, or the long-term obligation is due.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### <u>Measurement Focus, Basis of Accounting, and Financial Statement Presentation</u> (Continued)

The District reports the following major governmental funds:

The General Fund is the District's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The Special Revenue Fund is used to account for the revenues earned and expenditures incurred in connection with the Commercial PIC and the Mixed-Use PIC that benefit the District. It accounts for the portion of retail sales fee revenues that are used for the payment of administrative expenses for the PICs.

The Debt Service Fund accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt of the governmental funds.

The Capital Projects Fund is used to account for financial resources to be used for the acquisition and construction of capital equipment and facilities.

### <u>Budgets</u>

In accordance with the State Local Government Budget Law, the District's Board of Directors holds public hearings in the fall each year to approve the budget and appropriate the funds for the ensuing year. The appropriation is at the total fund expenditures level and lapses at year-end. The District's Board of Directors can modify the budget by line item within the total appropriation without notification. The appropriation can only be modified upon completion of notification and publication requirements. The budget includes each fund on its basis of accounting unless otherwise indicated.

The District has amended its annual budget for the year ended December 31, 2023.

#### **Pooled Cash and Investments**

The District follows the practice of pooling cash and investments of all funds to maximize investment earnings. Except when required by trust or other agreements, all cash is deposited to and disbursed from a single bank account. Cash in excess of immediate operating requirements is pooled for deposit and investment flexibility. Investment earnings are allocated periodically to the participating funds based upon each fund's average equity balance in the total cash.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

#### **Capital Assets**

Capital assets, which include property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the government-wide financial statements. Capital assets are defined by the District as assets with an initial, individual cost of more than \$5,000. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at acquisition value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend the life of the asset are not capitalized. Improvements are capitalized and depreciated over the remaining useful lives of the related capital assets, as applicable.

Depreciation expense has been computed using the straight-line method over the estimated economic useful lives:

Infrastructure:	
Street Networks	30 Years
Park Networks	30 Years
Water and Sewer Improvements	30 Years
Lot 2 Garage Improvements	30 Years
Garage Doors	10 Years

### <u>Equity</u>

#### Net Position

For government-wide presentation purposes when both restricted and unrestricted resources are available for use, it is the government's practice to use restricted resources first, then unrestricted resources as they are needed.

#### Fund Balance

Fund balance for governmental funds should be reported in classifications that comprise a hierarchy based on the extent to which the government is bound to honor constraints on the specific purposes for which spending can occur. Governmental funds report up to five classifications of fund balance: nonspendable, restricted, committed, assigned, and unassigned.

Because circumstances differ among governments, not every government or every governmental fund will present all of these components. The following classifications describe the relative strength of the spending constraints:

*Nonspendable Fund Balance* – The portion of fund balance that cannot be spent because it is either not in spendable form (such as prepaid amounts or inventory) or legally or contractually required to be maintained intact.

## NOTE 2 SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

## Equity (Continued)

## Fund Balance (Continued)

*Restricted Fund Balance* – The portion of fund balance that is constrained to being used for a specific purpose by external parties (such as bondholders), constitutional provisions, or enabling legislation.

*Committed Fund Balance* – The portion of fund balance that can only be used for specific purposes pursuant to constraints imposed by formal action of the government's highest level of decision-making authority, the Board of Directors. The constraint may be removed or changed only through formal action of the Board of Directors.

Assigned Fund Balance – The portion of fund balance that is constrained by the government's intent to be used for specific purposes, but is neither restricted nor committed. Intent is expressed by the Board of Directors to be used for a specific purpose. Constraints imposed on the use of assigned amounts are more easily removed or modified than those imposed on amounts that are classified as committed.

*Unassigned Fund Balance* – The residual portion of fund balance that does not meet any of the criteria described above.

If more than one classification of fund balance is available for use when an expenditure is incurred, it is the District's practice to use the most restrictive classification first.

## NOTE 3 CASH AND INVESTMENTS

Cash and investments as of December 31, 2023, are classified in the accompanying financial statements as follows:

Statement of Net Position:	
Cash and Investments	\$ 696,915
Cash and Investments - Restricted	 2,964,282
Total Cash and Investments	\$ 3,661,197

Cash and investments as of December 31, 2023, consist of the following:

Deposits with Financial Institutions	\$ 211,987
Investments	 3,449,210
Total Cash and Investments	\$ 3,661,197

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Deposits with Financial Institutions**

The Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories. Eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. PDPA allows the institution to create a single collateral pool for all public funds. The pool for all the uninsured public deposits as a group is to be maintained by another institution or held in trust. The market value of the collateral must be at least 102% of the aggregate uninsured deposits.

The State Commissioners for banks and financial services are required by statute to monitor the naming of eligible depositories and reporting of the uninsured deposits and assets maintained in the collateral pools.

At December 31, 2023, the District's cash deposits had a bank and a carrying balance of \$211,987.

#### <u>Investments</u>

The District has not adopted a formal investment policy; however, the District follows state statutes regarding investments.

The District generally limits its concentration of investments to those noted with an asterisk (\*) below, which are believed to have minimal credit risk, minimal interest rate risk and no foreign currency risk. Additionally, the District is not subject to concentration risk or investment custodial risk disclosure requirements for investments that are in the possession of another party.

Colorado revised statutes limit investment maturities to five years or less unless formally approved by the Board of Directors. Such actions are generally associated with a debt service reserve or sinking fund requirement.

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local governments may invest which include:

- Obligations of the United States, certain U.S. government agency securities and securities of the World Bank
- General obligation and revenue bonds of U.S. local government entities
- Certain certificates of participation
- Certain securities lending agreements
- Bankers' acceptances of certain banks
- Commercial paper
- Written repurchase agreements and certain reverse repurchase agreements collateralized by certain authorized securities
- Certain money market funds
- Guaranteed investment contracts
- \* Local government investment pools

## NOTE 3 CASH AND INVESTMENTS (CONTINUED)

#### **Investments (Continued)**

As of December 31, 2023, the District had the following investment:

<u>Investment</u>	Maturity	_	Amount
Colorado Local Government Liquid Asset Trust	Weighted Average		
(COLOTRUST)	Under 60 Days	\$	3,449,210

## <u>COLOTRUST</u>

The District invested in the Colorado Local Government Liquid Asset Trust (COLOTRUST) (the Trust); an investment vehicle established for local government entities in Colorado to pool surplus funds. The State Securities Commissioner administers and enforces all state statutes governing the Trust. The Trust currently offers three portfolios – COLOTRUST PRIME, COLOTRUST PLUS+, and COLOTRUST EDGE.

COLOTRUST PRIME and COLOTRUST PLUS+, which operate similarly to a money market fund and each share is equal in value to \$1.00, offer daily liquidity. Both portfolios may invest in U.S. Treasury securities and repurchase agreements collateralized by U.S. Treasury securities. COLOTRUST PLUS+ may also invest in certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

COLOTRUST EDGE, a variable Net Asset Value (NAV) Local Government Investment Pool, offers weekly liquidity and is managed to approximate a \$10.00 transactional share price. COLOTRUST EDGE may invest in securities authorized by CRS 24-75-601, including U.S. Treasury securities, repurchase agreements collateralized by U.S. Treasury securities, certain obligations of U.S. government agencies, highest rated commercial paper, and any security allowed under CRS 24-75-601.

A designated custodial bank serves as custodian for the Trust's portfolios pursuant to a custodian agreement. The custodian acts as safekeeping agent for the Trust's investment portfolios and provides services as the depository in connection with direct investments and withdrawals. The custodian's internal records segregate investments owned by the Trust. COLOTRUST PRIME and COLOTRUST PLUS+ are rated AAAm by Standard & Poor's. COLOTRUST EDGE is rated AAAf/S1 by Fitch Ratings. COLOTRUST records its investments at fair value and the District records its investment in COLOTRUST at net asset value as determined by fair value. There are no unfunded commitments, the redemption frequency is daily or weekly, and there is no redemption notice period.

# NOTE 4 CAPITAL ASSETS

An analysis of the changes in capital assets for the year ended December 31, 2023 follows:

	Balance - December 31, 2022	Increases	Decreases	Balance - December 31, 2023
Governmental Activities				
Capital Assets, not Being				
Depreciated:				
Construction in Progress	\$ 1,298,367	\$ 377,107	\$ -	\$ 1,675,474
Total Capital Assets,				
Not Being Depreciated	1,298,367	377,107	-	1,675,474
Capital Assets, Being				
Depreciated:				
Lot 2 Garage	6,947,837	-	-	6,947,837
Phase I Park	1,240,420	-	-	1,240,420
Tract E Park	2,849,419	-	-	2,849,419
Flagpole	312,242		-	312,242
Total Capital Assets,				
Being Depreciated	11,349,918	-	-	11,349,918
Less Accumulated				
Depreciation for:				
Lot 2 Garage	3,185,307	236,551	-	3,421,858
Phase I Park	877,389	41,347	-	918,736
Tract E Park	1,753,876	94,981	-	1,848,857
Flagpole	192,548	10,408		202,956
Total Accumulated				
Depreciation	6,009,120	383,287		6,392,407
Total Capital Assets,				
Being Depreciated, Net	5,340,798	(383,287)		4,957,511
Governmental Activities				
Capital Assets, Net	\$ 6,639,165	\$ (6,180)	\$-	\$ 6,632,985

Depreciation expense in the amount of \$383,287 was charged to function/programs of the District as Public works.

## NOTE 5 LONG-TERM OBLIGATIONS

The following is an analysis of changes in general long-term obligations for the year ended December 31, 2023:

	Balance at		Retirement of	Balance at	Due
	December 31,		Long-Term	December 31,	Within
	2022	Additions	Obligations	2023	One Year
Developer Advances*	\$ 12,047,736	\$ -	\$ 3,476,752	\$ 8,570,984	\$ -
Interest on Developer Advances	15,637,031	540,993	5,600,824	10,577,200	-
Payable to Town (Long-Term)*	3,522,309	-	-	3,522,309	-
Interest on Payable to Town	444,680	52,834		497,514	
Total	\$ 31,651,756	\$ 593,827	\$ 9,077,576	\$ 23,168,007	\$ -

\* Subject to annual budget and appropriation.

Priority of Repayment of Developer Advances     Party     Amount     Interest     Total 1       Facilities Acquisition Agreement <sup>2</sup> See Note 2 Below     \$ 4,029,786     \$ 6,062,344     \$ 10,092,130       2003 Funding and Reimbursement Agreement, as Amended - 8%     Traer Creek, LLC     1,018,889     2,969,643     3,988,532       2003 Funding and Reimbursement Agreement, as Amended - 1.5%     Traer Creek, LLC     1,541,784     217,772     1,759,556       2006 Operation Funding Agreement     Traer Creek, LLC     576,310     449,673     1,025,983       2007 Operation Funding Agreement (Noncash)     Traer Creek, LLC     279,116     173,919     453,035       2009 Operations Advance (Noncash)     Traer Creek, LLC     87,694     44,559     132,253       2011 Operations Advance (Noncash)     Traer Creek, LLC     122,743     52,549     175,292       2011 Operations Advance (Noncash)     Traer Creek, LLC     10,64,062     30,185     102,867       Total     \$ 8,570,984     \$ 10,577,200     \$ 19,148,184     10,2867       Payable to Town     \$ 0400 Avon Receivable     Town of Avon     \$ 482,642     \$ 68,172     \$ 550,814		Repayment	Principal		Accrued	
2003 Funding and Reimbursement Agreement, as Amended - 8%   Traer Creek, LLC   1,018,889   2,969,643   3,988,532     2003 Funding and Reimbursement Agreement, as Amended - 1.5%   Traer Creek, LLC   1,541,784   217,772   1,759,556     2006 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2007 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   841,980   576,556   1,418,536     2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   72,682   30,185   102,867     Total   *   *   8,570,984   \$ 10,577,200   \$ 19,148,184     Payable to Town   *   482,642   \$ 68,172   \$ 550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784	Priority of Repayment of Developer Advances	Party	Amount		Interest	Total <sup>1</sup>
as Amended - 8%   Traer Creek, LLC   1,018,889   2,969,643   3,988,532     2003 Funding and Reimbursement Agreement,   as Amended - 1.5%   Traer Creek, LLC   1,541,784   217,772   1,759,556     2006 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2007 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   841,980   576,556   1,418,536     2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2011 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   102,867     Total   Traer Creek, LLC   87,694   44,559   102,867     You operations Advance (Noncash)   Traer Creek, LLC   1,018,889   2,901   10,577,200   \$ 19,148,184     Payable to Town   Town of Avon   \$ 482,642   \$ 68,172   \$ 550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357 </td <td>Facilities Acquisition Agreement<sup>2</sup></td> <td>See Note 2 Below</td> <td>\$ 4,029,786</td> <td>\$</td> <td>6,062,344</td> <td>\$ 10,092,130</td>	Facilities Acquisition Agreement <sup>2</sup>	See Note 2 Below	\$ 4,029,786	\$	6,062,344	\$ 10,092,130
2003 Funding and Reimbursement Agreement, as Amended - 1.5%   Traer Creek, LLC   1,541,784   217,772   1,759,556     2006 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2007 Operation Funding Agreement   Traer Creek, LLC   841,980   576,556   1,418,536     2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   72,682   30,185   102,867     Total   \$   8,570,984   \$   10,577,200   \$   19,148,184     Payable to Town     2008 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912	2003 Funding and Reimbursement Agreement,					
as Amended - 1.5%   Traer Creek, LLC   1,541,784   217,772   1,759,556     2006 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2007 Operation Funding Agreement   Traer Creek, LLC   841,980   576,556   1,418,536     2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   841,980   576,556   1,418,536     2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   10,577,200   \$ 19,148,184     Payable to Town     2008 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	as Amended - 8%	Traer Creek, LLC	1,018,889		2,969,643	3,988,532
2006 Operation Funding Agreement   Traer Creek, LLC   576,310   449,673   1,025,983     2007 Operation Funding Agreement   Traer Creek, LLC   841,980   576,556   1,418,536     2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   841,980   576,556   1,418,536     2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   102,867     Total   Traer Creek, LLC   10,577,200   \$ 19,148,184     Payable to Town   Town of Avon   \$ 482,642   \$ 68,172   \$ 550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	2003 Funding and Reimbursement Agreement,					
2007 Operation Funding Agreement     Traer Creek, LLC     841,980     576,556     1,418,536       2008 Operation Funding Agreement (Noncash)     Traer Creek, LLC     279,116     173,919     453,035       2009 Operations Advance (Noncash)     Traer Creek, LLC     87,694     44,559     132,253       2010 Operations Advance (Noncash)     Traer Creek, LLC     87,694     44,559     132,253       2011 Operations Advance (Noncash)     Traer Creek, LLC     122,743     52,549     175,292       2011 Operations Advance (Noncash)     Traer Creek, LLC     122,743     52,549     102,867       Total     *     8,570,984     \$10,577,200     \$19,148,184       Payable to Town     *     482,642     \$68,172     \$550,814       2009 Avon Receivable     Town of Avon     1,064,062     150,295     1,214,357       2010 Avon Receivable     Town of Avon     1,126,649     159,135     1,285,784       2011 Avon Receivable     Town of Avon     848,956     119,912     968,868	as Amended - 1.5%	Traer Creek, LLC	1,541,784		217,772	1,759,556
2008 Operation Funding Agreement (Noncash)   Traer Creek, LLC   279,116   173,919   453,035     2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   102,867     Total   Total   \$\$8,570,984   \$\$10,577,200   \$\$19,148,184     Payable to Town     2008 Avon Receivable   Town of Avon   \$\$482,642   \$68,172   \$550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	2006 Operation Funding Agreement	Traer Creek, LLC	576,310		449,673	1,025,983
2009 Operations Advance (Noncash)   Traer Creek, LLC   87,694   44,559   132,253     2010 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   102,867     Total   Traer Creek, LLC   10,577,200   \$ 19,148,184     Payable to Town   Town of Avon   \$ 482,642   \$ 68,172   \$ 550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	2007 Operation Funding Agreement	Traer Creek, LLC	841,980		576,556	1,418,536
2010 Operations Advance (Noncash)   Traer Creek, LLC   122,743   52,549   175,292     2011 Operations Advance (Noncash)   Traer Creek, LLC   72,682   30,185   102,867     Total   \$ 8,570,984   \$ 10,577,200   \$ 19,148,184     Payable to Town   2008 Avon Receivable   Town of Avon   \$ 482,642   \$ 68,172   \$ 550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	2008 Operation Funding Agreement (Noncash)	Traer Creek, LLC	279,116		173,919	453,035
2011 Operations Advance (Noncash) Total   Traer Creek, LLC   72,682   30,185   102,867     \$   8,570,984   \$   10,577,200   \$   19,148,184     Payable to Town     2008 Avon Receivable   Town of Avon   \$   482,642   \$   68,172   \$   550,814     2009 Avon Receivable   Town of Avon   1,064,062   150,295   1,214,357     2010 Avon Receivable   Town of Avon   1,126,649   159,135   1,285,784     2011 Avon Receivable   Town of Avon   848,956   119,912   968,868	2009 Operations Advance (Noncash)	Traer Creek, LLC	87,694		44,559	132,253
Total     \$ 8,570,984     \$ 10,577,200     \$ 19,148,184       Payable to Town     2008 Avon Receivable     Town of Avon     \$ 482,642     \$ 68,172     \$ 550,814       2009 Avon Receivable     Town of Avon     1,064,062     150,295     1,214,357       2010 Avon Receivable     Town of Avon     1,126,649     159,135     1,285,784       2011 Avon Receivable     Town of Avon     848,956     119,912     968,868	2010 Operations Advance (Noncash)	Traer Creek, LLC	122,743		52,549	175,292
Payable to Town     Town of Avon     \$ 482,642     \$ 68,172     \$ 550,814       2009 Avon Receivable     Town of Avon     1,064,062     150,295     1,214,357       2010 Avon Receivable     Town of Avon     1,126,649     159,135     1,285,784       2011 Avon Receivable     Town of Avon     848,956     119,912     968,868	2011 Operations Advance (Noncash)	Traer Creek, LLC	 72,682		30,185	 102,867
2008 Avon ReceivableTown of Avon\$ 482,642\$ 68,172\$ 550,8142009 Avon ReceivableTown of Avon1,064,062150,2951,214,3572010 Avon ReceivableTown of Avon1,126,649159,1351,285,7842011 Avon ReceivableTown of Avon848,956119,912968,868	Total		\$ 8,570,984	\$	10,577,200	\$ 19,148,184
2009 Avon ReceivableTown of Avon1,064,062150,2951,214,3572010 Avon ReceivableTown of Avon1,126,649159,1351,285,7842011 Avon ReceivableTown of Avon848,956119,912968,868	Payable to Town					
2010 Avon Receivable     Town of Avon     1,126,649     159,135     1,285,784       2011 Avon Receivable     Town of Avon     848,956     119,912     968,868	2008 Avon Receivable	Town of Avon	\$ 482,642	\$	68,172	\$ 550,814
2011 Avon Receivable     Town of Avon     848,956     119,912     968,868	2009 Avon Receivable	Town of Avon	1,064,062		150,295	1,214,357
	2010 Avon Receivable	Town of Avon	1,126,649		159,135	1,285,784
Total Avon Receivable \$ 3,522,309 \$ 497,514 \$ 4,019,823	2011 Avon Receivable	Town of Avon	 848,956		119,912	 968,868
	Total Avon Receivable		\$ 3,522,309	\$	497,514	\$ 4,019,823

<sup>1</sup> All totals are as of December 31, 2023.

<sup>2</sup> The District's records reflect that the amount outstanding at December 31, 2023 (exclusive of interest) is as follows:

Traer Creek-RP, LLC	\$ 2,440,000
Buffalo Ridge Affordable Housing Corporation, Buffalo Ridge II, LLP	 1,589,786
Total Amount Outstanding at December 31, 2023 (Exclusive of Interest)	\$ 4,029,786

Repayment of amounts due under the Facilities Acquisition Agreement will be allocated equally (on a pari passu basis) as funds are available after reimbursement to Traer Creek, LLC under the Amended and Restated Funding and Reimbursement Agreement dated May 8, 2002, as amended.

## NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

## **Funding and Reimbursement Agreements**

On January 16, 2002, the District and Traer Creek LLC (Developer) entered into a Funding and Reimbursement Agreement, which was amended and restated on May 8, 2002, by the Amended and Restated Funding and Reimbursement Agreement to set forth certain agreements between the parties concerning the funding of certain public improvements. On July 2, 2003, the District and the Developer entered into the 2003 Funding and Reimbursement Agreement, which was amended by the First Amendment to 2003 Funding and Reimbursement Agreement dated as of March 25, 2004 (as amended, the 2003 Funding and Reimbursement Agreement), to address the need for additional funds from the Developer due to an increase in the costs of construction of the public improvements. Under the 2003 Funding and Reimbursement Agreement, the District acknowledges certain amounts of outstanding prior advances made by the Developer which supersede and clarify amounts set forth in prior agreements, including the Amended and Restated Funding and Reimbursement Agreement. Under the 2003 Funding and Reimbursement Agreement, the District may require the Developer to advance additional funds for construction related expenses to complete the improvements up to a maximum amount of \$7,166,769 plus unpaid prior advances of \$3,476,752 for a total amount of \$10,643,521. To the extent of revenues available and on a basis subordinate to any amounts due to the bank and on the Bonds, the District will reimburse the Developer for amounts advanced pursuant to the 2003 Funding and Reimbursement Agreement, plus interest at 8.0% per annum. Pursuant to a settlement agreement on August 1, 2014, the interest rate was reduced to 1.5% on a portion of the outstanding amount of the 2003 obligation. In 2023, \$9,077,576 was reimbursed to the Developer. The amount consisted of principal in the amount of \$3,476,752 and interest in the amount of \$5,600,824.

The balance due to the Developer at December 31, 2023 was \$5,748,088.

## **Buffalo Ridge Facilities Acquisition Agreement**

A Facilities Acquisition Agreement was entered into on May 29, 2002, by and among the District, Buffalo Ridge Affordable Housing Corporation, a Colorado nonprofit corporation, Buffalo Ridge II, LLLP, a Colorado limited liability limited partnership (together, the Affordable Housing Developer), and Traer Creek - RP, LLC (Traer Creek - RP) (the Buffalo Ridge Facilities Acquisition Agreement). Pursuant to the Buffalo Ridge Facilities Acquisition Agreement, the Affordable Housing Developer has agreed to fund costs related to the construction of public improvements within the Buffalo Ridge affordable housing project (the Buffalo Ridge Improvements). As set forth in the Buffalo Ridge Facilities Acquisition Agreement, the Affordable Housing Developer has agreed to assign its rights to the reimbursement of \$2,440,000 of the cost of Buffalo Ridge Improvements constructed to Traer Creek - RP. The District agrees to the extent of funds available therefore, to repay the Affordable Housing Developer and the Developer for the total costs of the Buffalo Ridge Improvements, including, but not limited to, all costs of design, testing, engineering, construction, and related consulting and construction management fees and costs, plus simple interest thereon at an annual interest rate of 8.0%. All parties agree that the interest accrual on such reimbursements is to commence on the date the cost is incurred by the Affordable Housing Developer. Under the Buffalo Ridge Facilities Acquisition Agreement, the District has agreed to reimburse the Affordable Housing Developer and Traer Creek -RP from the proceeds of bonds issued by the District in the future or from available revenues of the District, if appropriated for such purposes, on a basis subordinate to amounts owing on the bonds or to the Bank, and under the 2002 Amended and Restated Funding and Reimbursement Agreement.

# NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

### Buffalo Ridge Facilities Acquisition Agreement (Continued)

Under this agreement, the District acquired public improvements, and acknowledged that the obligation to acquire such improvements was in the principal amount of \$4,029,786.

The balance due, collectively, to the Affordable Housing Developer and Traer Creek - RP at December 31, 2023 was \$10,092,130.

## 2006 Operation Funding Agreement

On January 26, 2006, the District, The Village, and the Developer entered into a 2006 Operation Funding Agreement (the 2006 Operation Funding Agreement). Pursuant to the 2006 Operation Funding Agreement, the Developer agreed to fund the ongoing operations and maintenance costs of the District, upon request, up to a maximum amount of \$712,000. To the extent of revenues available and on a basis subordinate to any amounts due to the bank and on the bonds, the District will reimburse the Developer for amounts advanced pursuant to the 2006 Operation Funding Agreement, plus interest at 8.0% per annum from the date of the advance. On August 1, 2014 the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$1,025,983.

## 2007 Operation Funding Agreement

On November 30, 2006, the District, The Village, and the Developer entered into a 2007 Operation Funding Agreement (the 2007 Operation Funding Agreement). Pursuant to the 2007 Operation Funding Agreement, the Developer agreed to fund the ongoing operations and maintenance costs of the District, upon request, up to a maximum amount of \$712,000. To the extent of revenues available and on a basis subordinate to any amounts due to the bank and on the bonds, the District will reimburse the Developer for amounts advanced pursuant to the 2007 Operation Funding Agreement, plus interest at 8.0% per annum from the date of the advance. The 2007 Operation Funding Agreement to \$842,000 and to modify certain other provisions. On August 1, 2014, the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$1,418,536.

#### 2008 Operation Funding Agreement

On December 14, 2007, the District, the Village, and the Developer entered into a 2008 Operation Funding Agreement (the 2008 Operation Funding Agreement). Pursuant to the 2008 Operation Funding Agreement, the Developer agreed to fund the ongoing operations and maintenance costs of the District, upon request. During 2008, the Developer provided landscape maintenance services to the District's public improvements and the District recognized these costs as noncash advances in the amount of \$279,116. To the extent of revenues available and on a basis subordinate to any amounts due to the bank and on the bonds, the District will reimburse the Developer for amounts advanced, plus interest at 8% per annum from the date of the advance. On August 1, 2014 the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$453,035.

## NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

## 2009 Operations Advance (Noncash)

During the year ended December 31, 2009, EMD-CM LLC (EMD-CM) and Traer Creek Plaza LLC (TCP) provided maintenance services related to the District's public improvements. Pursuant to the First Amendment to the Second Amended and Restated Phase II Construction Management and Maintenance Agreement, the Developer agreed to pay EMD-CM and TCP directly for these landscaping services, and the District agreed to reimburse the Developer for these amounts when funds become available, subject to budget and appropriation, with interest at a rate of 8%. The District recognized the Developer's payments, on its behalf, as noncash advances. On August 1, 2014 the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$132,253.

## 2010 Operations Advance (Noncash)

During the year ended December 31, 2010, EMD-CM and TCP provided maintenance services related to the District's public improvements. Pursuant to the First Amendment to the Second Amended and Restated Phase II Construction Management and Maintenance Agreement, the Developer agreed to pay EMD-CM and TCP directly for these landscaping services, and the District agreed to reimburse the Developer for these amounts when funds become available, subject to budget and appropriation, with interest at a rate of 8%. The District recognized the Developer's payments, on its behalf, as noncash advances. On August 1, 2014 the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$175,292.

## 2011 Operations Advance (Noncash)

During the year ended December 31, 2011, EMD-CM and TCP provided maintenance services related to the District's public improvements. Pursuant to the First Amendment to the Second Amended and Restated Phase II Construction Management and Maintenance Agreement, the Developer agreed to pay EMD-CM and TCP directly for these landscaping services, and the District agreed to reimburse the Developer for these amounts when funds become available, subject to budget and appropriation, with interest at a rate of 8%. The District recognized the Developer's payments, on its behalf, as noncash advances. On August 1, 2014 the interest rate was reduced to 1.5% pursuant to a settlement agreement.

The balance due to the Developer at December 31, 2023 was \$102,867.

#### Service Agreement for Maintenance Services

On November 11, 2013, the District entered into the Service Agreement for Maintenance Services with EMD-CM, pursuant to which EMD–CM agreed to provide an agreed upon scope of maintenance services to the District. The District agrees to pay EMD–CM for such services subject to budget appropriation with interest of 10% if not paid within 45 days.

## NOTE 5 LONG-TERM OBLIGATIONS (CONTINUED)

#### Payable to the Town

On August 1, 2014, in connection with the terms of a settlement agreement being fulfilled (see Note 8), the District became obligated to incur simple interest of 1.5% on the \$3,522,309 obligation due to the Town for costs associated with years 2008 – 2011.

#### 2018 Advance and Repayment Agreement

On March 21, 2018, the District and the Developer entered into an Advance and Repayment Agreement. The Developer has expended funds on behalf of the District previously, and intends to make future payments for costs related to the provision of public infrastructure in the nature of capital costs in furtherance of the District's permitted purposes. The District and the Developer established the terms and conditions under which the District will reimburse the Developer for such costs and acquire Public Infrastructure that will either be owned by the District or dedicated to other government entities. The District agreed to reimburse the Developer for these amounts when funds become available, subject to budget and appropriation, at the Authorized Private Lending Interest Rate.

The balance due to the Developer at December 31, 2023 was \$-0-.

## Debt Authorization

At December 31, 2023, the District had authorized but unissued indebtedness for capital and operational purposes in the following amounts:

	A	Amount authorized on	Amount Authorized on	Amount Authorized on	 Authoriza	ation U	sed	Authorized
	1	November 3,	November 6,	November 5,	Series 2002	ŝ	Series 2004	but
		1998	 2001	 2002	 Bonds		Bonds	 Unissued
Streets	\$	125,000,000	\$ 158,000,000	\$ 158,000,000	\$ 31,611,000	\$	12,333,000	\$ 397,056,000
Safety Protection		2,000,000	158,000,000	158,000,000	-		-	318,000,000
Parks and Recreation		27,000,000	158,000,000	158,000,000	950,000		501,000	341,549,000
Water		19,000,000	158,000,000	158,000,000	1,156,500		2,714,000	331,129,500
Sewer		11,000,000	158,000,000	158,000,000	426,000		1,252,000	325,322,000
Public Transportation		18,000,000	158,000,000	158,000,000	-		-	334,000,000
Mosquito Control		500,000	10,000,000	10,000,000	-		-	20,500,000
Fire Protection		2,000,000	158,000,000	158,000,000	1,156,500		-	316,843,500
Television Relay								
and Translation		1,000,000	158,000,000	158,000,000	-		-	317,000,000
Refunding		-	 158,000,000	 158,000,000	 -		-	 316,000,000
Total	\$	205,500,000	\$ 1,432,000,000	\$ 1,432,000,000	\$ 35,300,000	\$	16,800,000	\$ 3,017,400,000

Pursuant to the Service Plan, the District is permitted to issue bonded indebtedness of up to \$158,000,000. In the future, the District may issue a portion or all of the remaining authorized but unissued general obligation debt for purposes of providing public improvements to support development as it occurs within the District's service area, however, as of the date of this audit, the amount and timing of any debt issuances is not determinable. No additional authorization was used with the issuance of the 2014 Refunding Bonds.

#### NOTE 6 NET POSITION

The District has net position consisting of three components - net investment in capital assets, restricted, and unrestricted.

Net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of bonds, mortgages, notes or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. As of December 31, 2023, the District had net investment in capital assets, calculated as follows:

	 Governmental Activities	
Net Investment in Capital Assets:		
Capital Assets, Net	\$ 6,632,985	
Noncurrent Portion of Long-Term Obligations -		
Related to Capital Assets	 (23,168,007)	
Net Investment in Capital Assets	\$ \$ (16,535,022)	

Restricted assets include net position that are restricted for use either externally imposed by creditors, grantors, contributors, or laws and regulations of other governments or imposed by law through constitutional provisions or enabling legislation. The District had restricted net position as of December 31, 2023 as follows:

Restricted Net Position:	
Debt Service	\$ 2,619,940
Capital Project	329,442
Emergency Reserves	 14,900
Total Restricted Net Position	\$ 2,964,282

The District had a deficit in unrestricted net position as of December 31, 2023. This deficit amount was a result of the District being responsible for the repayment of bonds issued and other debt obligations in excess of capital assets remaining with the District.

## NOTE 7 RELATED PARTIES

The Developer of the property within the District and The Village is Traer Creek LLC and several affiliated limited liability companies (Developer). The members of the Board of Directors of the District are employees, owners or otherwise associated with the Developer and may have conflicts of interest in dealing with the District.

The members of the Board also serve as the Board members of The Village and some members serve on the Boards for the Commercial PIC and Mixed-Use PIC.

## NOTE 7 RELATED PARTIES (CONTINUED)

EMD-CM is the landscape maintenance contractor for the District and custodial contractor for the parking garage located in the District. As the landscape maintenance contractor, EMD-CM performs tasks related to planting and maintaining several tracts and other areas in the District. As the custodial contractor for the parking garage, EMD-CM performs tasks related to maintenance inside and outside the parking garage area. During 2023, the District paid \$74,253 to EMD-CM.

Traer Creek Plaza Condo Owners Association, an affiliate of the Developer, provides common area maintenance for the District. During 2023, the District paid \$451,411 to Traer Creek Plaza Condo Owners Association.

## NOTE 8 AGREEMENTS

#### The Village

The District entered into a Facilities Funding, Construction and Operations Agreement on July 31, 2001, and later amended on March 4, 2002, with The Village, whereby the District will provide certain services and facilities, as described in the District's Service Plan, to current and future residents and property owners of both the District and The Village. Additionally, the District will provide the operations, maintenance, and administrative services for The Village. The Village pledges all revenue it receives from ad valorem property taxes, specific ownership taxes and other rates, fees, tolls and charges that may be imposed and collected by The Village, if such revenue is not otherwise pledged, to assist in financing the facilities and services.

In 2023, the District transferred \$50,690 to The Village to pay general and administrative expenses. In addition, the District transferred \$5,323,905 to the Village to pay debt service of which \$3,359,282 of this amount was due to the Village at December 31, 2023.

#### Town of Avon

On November 13, 2001, the District became a documented party to the First Amendment to the Annexation and Development Agreement (Annexation Agreement), initially entered into on October 13, 1998 (with Second and Third Amendments on May 27, 2003, and October 26, 2004, respectively), by the Town and several owners of certain real property in The Village (at Avon). The District has agreed to comply with the Town's requirements, policies and codes in the construction of infrastructure improvements and public facilities, including streets, drainage facilities, water lines, parks and recreation facilities, which will serve the needs of both The Village (at Avon) and the Town.

On October 22, 2013, the District entered into the Consolidated Amended and Restated Annexation and Development Agreement for the Village (at Avon) (CARADA) which became effective on August 1, 2014, as a result of the Series 2014 bond issuance. The CARADA outlines the new responsibilities for maintenance and ownership of infrastructure improvements within the development as well as the required contributions from the District.

## NOTE 8 AGREEMENTS (CONTINUED)

#### Pledge Agreement

Pursuant to the Pledge Agreement, the pledged revenue for the Village Special Revenue and Limited Property Tax Refunding and Improvement Bonds, Series 2020 consist of: (a) all moneys derived from imposition by the District of the District Required Mill Levy; (b) all Tap Fees and Surcharges; (c) all Specific Ownership Tax Revenues; (d) all Assigned Revenues received from the Commercial PIC and/or Mixed-Use PIC, less the Annual Operations Funding Allocation; and any other legally available moneys, net of any costs of collection and any tax refunds or abatements authorized by or on behalf of the Town and/or County. The District is required to transfer all pledged revenue to the Village Metropolitan District Trustee when received and available. The Annual Operations Funding Allocation is defined in the Pledge Agreement as \$450,000 per year.

## Declaration of Covenants for the Village (at Avon) Commercial Area

The Declaration of Covenants for the Village (at Avon) Commercial Area provides for the imposition, collection, and enforcement of Public Improvement Fee (PIF) revenues. PIF revenues are assigned and collected by the District for payment of the Village Special Revenue and Limited Property Tax Refunding and Improvement Bonds, Series 2020. The PIF rate for real estate transfer fee is 2.0%, accommodations and lodging is 4.0% and retail sales fee is 4.0%. PIF retail sales mean any transactions upon which sales tax is payable and any transaction pursuant to the terms of the PIF guidelines.

## NOTE 9 RISK MANAGEMENT

The District is exposed to various risks of loss related to torts; thefts of, damage to, or destruction of assets; errors or omissions; injuries to employees; or acts of God.

The District is a member of the Colorado Special Districts Property and Liability Pool (Pool) as of December 31, 2023. The Pool is an organization created by intergovernmental agreement to provide property, liability, public officials' liability, boiler and machinery and workers compensation coverage to its members. Settled claims have not exceeded coverage in any of the past three fiscal years.

The District pays annual premiums to the Pool for liability, property, public officials' liability, and workers compensation coverage. In the event aggregated losses incurred by the Pool exceed amounts recoverable from reinsurance contracts and funds accumulated by the Pool, the Pool may require additional contributions from the Pool members. Any excess funds which the Pool determines are not needed for purposes of the Pool may be returned to the members pursuant to a distribution formula.

## NOTE 10 TAX, SPENDING, AND DEBT LIMITATIONS

Article X, Section 20 of the Colorado Constitution, referred to as the Taxpayer's Bill of Rights (TABOR), contains tax, spending, revenue and debt limitations which apply to the state of Colorado and all local governments.

Spending and revenue limits are determined based on the prior year's Fiscal Year Spending adjusted for allowable increases based upon inflation and local growth. Fiscal Year Spending is generally defined as expenditures plus reserve increases with certain exceptions. Revenue in excess of the Fiscal Year Spending limit must be refunded unless the voters approve retention of such revenue.

On November 3, 1998, a majority of the District's electors authorized the District to collect and spend or retain all revenues, from whatever source derived, without regard to any limitations under TABOR.

TABOR requires local governments to establish Emergency Reserves. These reserves must be at least 3% of Fiscal Year Spending (excluding bonded debt service). Local governments are not allowed to use the Emergency Reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The District's management believes it is in compliance with the provisions of TABOR. However, TABOR is complex and subject to interpretation. Many of the provisions, including the interpretation of how to calculate Fiscal Year Spending limits, will require judicial interpretation.

# SUPPLEMENTARY INFORMATION

## TRAER CREEK METROPOLITAN DISTRICT DEBT SERVICE FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

	Budget A	Amounts	Actual	Variance with Final Budget Positive
	Original	Final	Amounts	(Negative)
REVENUES				
Retail Sales Fees	\$ 4,800,000	\$ 5,157,494	\$ 5,098,357	\$ (59,137)
Incremental Sewer & Water				
Development Fees	-	-	863,337	863,337
Net Investment Income	13,500	120,000	95,127	(24,873)
Total Revenues	4,813,500	5,277,494	6,056,821	779,327
EXPENDITURES				
Transfer to the Village Metropolitan District	1,300,000	5,500,000	5,323,905	176,095
Total Expenditures	1,300,000	5,500,000	5,323,905	176,095
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	3,513,500	(222,506)	732,916	955,422
OTHER FINANCING SOURCES (USES)				
Transfers to Other Funds	(2,100,000)	-	-	-
Total Other Financing Sources (Uses)	(2,100,000)			-
NET CHANGE IN FUND BALANCE	1,413,500	(222,506)	732,916	955,422
Fund Balances - Beginning of Year	4,601,149	222,506	222,506	
FUND BALANCES - END OF YEAR	\$ 6,014,649	<u>\$                                    </u>	\$ 955,422	\$ 955,422

## TRAER CREEK METROPOLITAN DISTRICT CAPITAL PROJECTS FUND SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCE – BUDGET AND ACTUAL YEAR ENDED DECEMBER 31, 2023

REVENUES Net Investment Income Intergovernmental Revenues	Original and Final <u>Budget</u> \$ - 5,376,672	Actual Amounts \$ 63,980 7,343,355	Variance with Final Budget Positive (Negative) \$ 63,980 1,966,683
Total Revenues	5,376,672	7,407,335	2,030,663
EXPENDITURES			
Engineering	-	58,535	(58,535)
Streets	-	318,572	(318,572)
Capital Outlay	500,000		500,000
Total Expenditures	500,000	377,107	122,893
EXCESS OF REVENUES OVER (UNDER) EXPENDITURES	4,876,672	7,030,228	2,153,556
OTHER FINANCING SOURCES (USES)			
Transfers from Other Funds	2,100,000	-	(2,100,000)
Developer advance	500,000	-	(500,000)
Repay Developer Advance	(9,740,055)	(9,077,576)	662,479
Total Other Financing Sources (Uses)	(7,140,055)	(9,077,576)	(1,937,521)
NET CHANGE IN FUND BALANCES	(2,263,383)	(2,047,348)	216,035
Fund Balances - Beginning of Year	2,263,383	2,326,668	63,285
FUND BALANCES - END OF YEAR	<u>\$                                    </u>	\$ 279,320	\$ 279,320